

# TERMS and CONDITIONS ADDENDUM: ADDITIONAL FINANCIAL REQUIREMENTS

#### OFFICE OF REFUGEE RESETTLEMENT

## REFUGEE CASH & MEDICAL ASSISTANCE PROGRAM

Catalog of Federal Domestic Assistance (CFDA) Program No. 93.566

## REFUGEE SOCIAL SERVICES PROGRAM

Catalog of Federal Domestic Assistance (CFDA) Program No. 93.566

### REFUGEE TARGETED ASSISTANCE PROGRAM

Catalog of Federal Domestic Assistance (CFDA) Program No. 93.584

By acceptance of this award the grantee agrees to comply with the General Terms and Conditions and the additional requirements below applicable to this program.

## APPLICABLE LEGISLATION, STATUTE, REGULATIONS

- 1. The administration of these programs is based on:
  - Immigration and Nationality Act of 1952, as amended (P.L. 82-414)
  - Federal regulations at 45 CFR 400 and 401;
  - the approved State plan, including all approved amendments or revisions;
  - the revised ORR Statement of Program Goals, Priorities and Standards for the State-Administered Refugee Resettlement Program.
  - all other applicable Federal regulations, program policies and instructions.
- 2. In addition to the Federal regulations cited in the General Terms and Conditions, the following regulation is also applicable to these programs:
  - **42 CFR Part 441, Subparts E and F** Services: Requirements and Limits Applicable to Specific Services; Abortions and Sterilizations.

#### **FINANCIAL MANAGEMENT**

- 3. Federal funds awarded under this grant must be expended for the purposes for which they were awarded and within the time period allotted.
- 4. For instructions regarding prior review and approval of proposed noncompetitive procurement actions involving expenditures of over \$25,000, contact your ORR State Liaison.
- 5. **Cash and Medical Assistance Program** Funding Priorities. Federal funds provided in this award must be used by the State to provide services in the following order of importance:
  - a. Services for unaccompanied minors, including the administrative costs of providing such services.
  - b. Provision of refugee cash assistance and refugee medical assistance during the refugee's first eight months in the United States, in accordance with the provisions of 45 CFR 203(b) and 204(b), respectively.

Refugee Cash & Medical Assistance Program - Refuge Social Services Program - Refugee Targeted Assistance Program

- c. Certain administrative costs incurred for "the overall management of the State's refugee program," in accordance with the provisions of 45 CFR 400.13(c).
- 6. **Targeted Assistance Program** Funding Restriction. Under Section 412(c)(2)(B)(ii) of the Immigration and Nationality Act, States are allowed a maximum of <u>5 percent</u> of the total grant award for administrative costs associated with this program.
- 7. <u>Funding (Project) Period / Obligation Deadline</u>. The funding (project) period for these awards is synonymous with the obligation period. (See 45 CFR 400.210(a)(1) and (b)(1).)

**Special Requirement - Cash & Medical Assistance Program.** In the event that the Federal funding for the current fiscal year includes "reauthorized funds" from a previous fiscal year, the reauthorized funds must be obligated before newly awarded funds.

- Cash and Medical Assistance Program. One year obligation period: from the first day of the Federal Fiscal Year for which these funds were awarded through the last day of the same Federal Fiscal Year. (i.e., October 1, Federal Fiscal Year 1 through September 30, Federal Fiscal Year 1.)
  - Cash and Medical Assistance Unaccompanied Minor Costs. Two Year obligation period: from the first day of the Federal Fiscal Year for which these funds were awarded through the last day of the following Federal Fiscal Year. (i.e., October 1, Federal Fiscal Year 1 through September 30, Federal Fiscal Year 2.)
- Social Services Program. Two Year obligation period: from the first day of the Federal Fiscal Year for which these funds were awarded through the last day of the following Federal Fiscal Year. (i.e., October 1, Federal Fiscal Year 1 through September 30, Federal Fiscal Year 2.)
- Targeted Assistance Program. Two Year obligation period: from the first day of the Federal Fiscal Year for which these funds were awarded through the last day of the following Federal Fiscal Year. (i.e., October 1, Federal Fiscal Year 1 through September 30, Federal Fiscal Year 2.)

Any Federal funds not obligated by the end of the obligation period will be recouped by this Department.

- 8. <u>Liquidation Deadline</u>. All obligated Federal funds awarded under this grant must be liquidated by the following deadlines. (See 45 CFR 400.210(a)(1) and (b)(2).)
  - Cash and Medical Assistance Program (Incl. Unaccompanied Minor Costs). By the last day of the Federal Fiscal Year following the year for which these funds were awarded (i.e., September 30, Federal Fiscal Year 2)
  - **Social Services Program.** By the last day of the second Federal Fiscal Year following the year for which these funds were awarded (i.e., September 30, Federal Fiscal Year 3)
  - Targeted Assistance Program. By the last day of the second Federal Fiscal Year following the year for which these funds were awarded (i.e., September 30, Federal Fiscal Year 3)

Refugee Cash & Medical Assistance Program - Refuge Social Services Program - Refugee Targeted Assistance Program

Any awarded Federal funds (including reauthorized funds under Cash & Medical Assistance grants) not liquidated by the end of the liquidation period will be recouped by this Department.

#### **FINANCIAL REPORTING**

9. Program Estimates – Cash and Medical Assistance Program only. The State must submit an estimate of reimbursable costs for the fiscal year, identifying the nature of each expense and including a statement justifying the expense. (See 45 CFR 400.11(b)(1).)

Financial Reporting Form: Form ORR-1, "Refugee Resettlement Program Estimates: CMA"

<u>Submission Schedule</u>: **Annual.** The estimate is due no later than <u>45 days</u> prior to the beginning of the Federal fiscal year (i.e., **no later than August 15**).

10. Program Expenditures – All Programs. The State must submit a financial report for each program to report the program expenditures.

Financial Reporting Form: Form SF-425, "Federal Financial Report."

<u>Submission Schedule</u>: **Quarterly.** Each expenditure report must be submitted within 30 days following the end of each fiscal quarter (i.e., no later than January 30, April 30, July 30 and October 30) (See 45 CFR 400.11(c).)

- 11. Final Expenditure Report Due Dates. (See 45 CFR 400.210(a)(1) and (a)(2).):
  - Cash and Medical Assistance Program (Incl. Unaccompanied Minor Costs). By the last day of the Federal Fiscal Year following the year for which these funds were awarded (i.e., September 30, Federal Fiscal Year 2)
  - **Social Services Program.** 90 days after the last day of the second Federal Fiscal Year following the year for which these funds were awarded (i.e., December 30 90 days after September 30. Federal Fiscal Year 3)
  - Targeted Assistance Program. 90 days after the last day of the second Federal Fiscal Year following the year for which these funds were awarded (i.e., December 30 90 days after September 30, Federal Fiscal Year 3)
- 12. <u>Submission Methodology</u>: (See General Terms and Conditions)

## PROGRAM REPORTING

13. Program Performance. The State must submit a separate performance report for each program

Reporting Form: Form ORR-6.

<u>Submission Schedule</u>: **Quarterly.** The performance report is due no later than <u>45 days</u> after each fiscal quarter. (i.e., **no later than February 15, May 15, August 15, and November 15**)

#### Terms and Conditions Addendum

Refugee Cash & Medical Assistance Program - Refuge Social Services Program - Refugee Targeted Assistance Program

This report is submitted to the Program Office (see "Important Addresses," below).

## **IMPORTANT ADDRESSES**

o Program Office:

Administration for Children and Families

Office of Refugee Resettlement Division of Refugee Self-Sufficiency

370 L'Enfant Promenade, S.W., 8th Floor West

Washington, D.C. 20447

Contact:

Henley Portner

e-mail:

henley.portner@acf.hhs.gov

phone: fax: (202) 401-5363 (202) 401-0981

Financial Office:

Administration for Children and Families

Office of Grants Management Division of Mandatory Grants

Att'n: Refugee Resettlement Program

370 L'Enfant Promenade, S.W., 6th Floor East

Washington, D.C. 20447

Contact:

Michael Bratt

e-mail:

michael.bratt@acf.hhs.gov

phone:

(202) 401-4629

fax:

(202) 401-5644



Office of Grants Management Division of Mandatory Grants 370 L'Enfant Promenade, SW Washington, DC 20447

# GENERAL TERMS AND CONDITIONS MANDATORY FORMULA, BLOCK and ENTITLEMENT GRANT PROGRAMS

Except as noted otherwise, these Terms and Conditions apply to all mandatory grant programs administered by the Administration for Children and Families (see Appendix A). Please also review the separate program-specific Addendum to these Terms and Conditions applicable to each program.

By acceptance of the individual awards, each grantee agrees to comply with these requirements. Failure to comply may result in the loss of Federal funds and may be considered grounds for the suspension or termination of the grant.

### **ADMINISTRATIVE REQUIREMENTS**

- These programs are governed by the following Federal regulations;
  - 2 CFR Part 225 Cost Principles for State, Local and Indian Tribal Governments;
  - 2 CFR Part 376 Nonprocurement Debarment and Suspension:
  - 2 CFR Part 382 Requirements for Drug-Free Workplace (Financial Assistance);
  - 45 CFR Part 16 Procedures of the Departmental Grant Appeals Board;
  - 45 CFR Part 30 Claims Collection;
  - 45 CFR Part 80 Nondiscrimination Under Programs Receiving Federal Assistance through the Department of Health and Human Services, Effectuation of Title VI of the Civil Rights Act of 1964;
  - 45 CFR Part 81 Practice and Procedure for Hearings Under Part 80 of this Title;
  - 45 CFR Part 84 Nondiscrimination on the Basis of Handicap in Programs and Activities Receiving Federal Financial Assistance;
  - 45 CFR Part 86 Nondiscrimination on the Basis of Sex in Education Programs and Activities Receiving or Benefiting from Federal Financial Assistance:
  - 45 CFR Part 87 Equal Treatment for Faith-Based Organizations;
  - 45 CFR Part 91 Nondiscrimination on the Basis of Age in HHS Programs or Activities Receiving Federal Financial Assistance;
  - 45 CFR Part 92 Uniform Administrative Requirements for Grants and Cooperative Agreements to State, and Local, and Tribal Governments
  - 45 CFR Part 93 New Restrictions on Lobbying;
  - 45 CFR Part 95 General Administration Grant Programs;
  - 45 CFR Part 100 Intergovernmental Review of Department of Health and Human Services Programs and Activities.
- 2. These programs are governed by Office of Management and Budget Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations," issued pursuant to the Single Audit Act of 1984 (Public Law 98-502) and the Single Audit Act Amendments of 1996 (Public Law 104-156).
- 3. In accordance with Public Law 103-333, the "Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act of 1995," the following provisions are applicable to the mandatory grant programs:
  - Section 507: "Purchase of American-Made Equipment and Products It is the sense of the Congress
    that, to the greatest extent practicable, all equipment and products purchased with funds made
    available in this Act should be American-made."
  - Section 508: "When issuing statements, press releases, requests for proposals, bid solicitations and other documents describing projects or programs funded in whole or in part with Federal money, all

General Terms and Conditions

Mandatory Grant Programs

States receiving Federal funds, including but not limited to State and local governments and recipients of Federal research grants, shall clearly state (1) the percentage of the total costs of the program or project which will be financed with Federal money, (2) the dollar amount of Federal funds for the project or program, and (3) percentage and dollar amount of the total costs of the project or program that will be financed by nongovernmental sources."

- 4. <u>Drug-Free Workplace Requirements</u>. In accordance with provisions of Title V, Subtitle D of Public Law 100-690 (41 USC 701 et. seq.), the "Drug-Free Workplace Act of 1988," all grantees must maintain a drug-free workplace and must publish a statement informing employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the workplace and establishing the actions that will be taken against employees violating these prohibitions. The grantee must notify ACF if an employee is convicted of violating a criminal drug statute. Failure to comply with these requirements may be cause for debarment. (See 2 CFR Part 382)
- 5. <u>Smoking Prohibitions.</u> In accordance with Title XII of Public Law 103-227, the "PRO-KIDS Act of 1994," smoking may not be permitted in any portion of any indoor facility owned or regularly used for the provision of health, day care, education, or library services to children under the age of 18, if the services are funded by Federal programs wither directly or through State or local governments. Federal programs include grants, cooperative agreements, loans and loan guarantees, and contracts. The law does not apply to children's services provided in private residences, facilities funded solely by Medicare or Medicaid funds, and portions or facilities and used for inpatient drug and alcohol treatment.

The above language must be included in any subawards that contain provisions for children's services and that all sub-grantees shall certify compliance accordingly. Failure to comply with the provisions of this law may result in the imposition of a civil monetary penalty of up to \$1,000 per day.

- 6. <u>Religious Activity Prohibitions</u>. Direct Federal grants, sub-awards, or contracts under these programs shall not be used to support inherently religious activities such as religious instruction, worship, or proselytization. Therefore, organizations must take steps to separate, in time or location, their inherently religious activities from the services funded under these programs. (See 45 CFR 87)
- 7. <u>Lobbying Prohibitions</u>. Federal grant funds provided under these awards may not be used by the grantee or any sub-grantee to support lobbying activities to influence proposed or pending Federal or State legislation or appropriations. This prohibition is related to the use of Federal grant funds and is not intended to affect an individual's right or that of any organization, to petition Congress, or any other level of Government, through the use of other resources. (See 45 CFR 93.)
- 8. <u>Human Trafficking Provisions</u>. These awards are subject to the requirements of Section 106(g) of the "Trafficking Victims Protection Act of 2000" (22 USC 7104). The full text of this requirement is found at <a href="http://www.acf.hhs.gov/grants/award-term-and-condition-for-trafficking-in-persons">http://www.acf.hhs.gov/grants/award-term-and-condition-for-trafficking-in-persons</a>.
- 9. <u>Transparency Act Requirements</u>. Awards under these programs are included under the provisions of P.L. 109-282, the "Federal Funds Accountability and Transparency Act of 2006" (FFATA). Under this statute, the State is required to report information regarding executive compensation and all subgrants, contracts and subcontracts in excess of \$25,000 through the Federal Subaward Reporting System (<a href="https://www.fsrs.gov/">https://www.fsrs.gov/</a>) and in accordance with the terms found in Federal regulations at 2 CFR Part 170, including Appendix A.
- 10. <u>Construction Prohibitions</u>. Unless superseded by program-specific regulations, these awards may not be used for construction or the purchase of land.

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## **SUB-RECIPIENTS UNDER GRANTS**

- 11. Grantees are required to determine recipient type when sub-granting or contracting using Federal funds. In accordance with the standards set in OMB Circular A-133, the determination is based on the substance of the relationship with the grantee, rather than the form of the agreement.
  - The presence of one or more of the following conditions would indicate that the sub-recipient should be considered a *subgrantee* and is subject to the provisions of OMB Circular A-133:
    - a. Determines who is eligible to receive what Federal financial assistance;
    - b. Has its performance measured against whether the objectives of the Federal program are met;
    - c. Has responsibility for programmatic decision making:
    - d. Has responsibility for adherence to applicable Federal program compliance requirements;
    - e. Uses the Federal funds to carry out a program of the organization as compared to providing goods or services for a program of the pass-through entity;
  - The presence of one or more of the following conditions would indicate that the sub-recipient should be considered a *vendor* and is not subject to the provisions of OMB Circular A-133:
    - a. Provides the goods and services within normal business operations;
    - b. Provides similar goods or services to many different purchasers;
    - c. Operates in a competitive environment;
    - d. Provides goods or services that are ancillary to the operation of the Federal program;
    - e. Is not subject to compliance requirements of the Federal program.
- 12. No organization may participate in these programs in any capacity or be a recipient of Federal funds designated for these programs if the organization has been debarred or suspended or otherwise found to be ineligible for participation in Federal assistance programs under Executive Order 12549, "Debarment and Suspension." (See 45 CFR 92.35.) Grantees must include a similar term and/or condition for all sub-awards or contracts awarded under these programs. Prior to issuing subawards or contracts under this grant, the grantee must consult the ineligible parties list to ensure that organizations under funding consideration are not ineligible. The list is available on the System for Award Management website: https://www.sam.gov.
- 13. Each grantee is responsible for monitoring grant, sub-recipient and contract supported activities to assure compliance with Federal requirements and that performance goals are being achieved. Grantee monitoring must cover each program, function and activity. (See 45 CFR 92.40.)
- 14. Each grantee is required to advise sub-recipients of requirements imposed on them by Federal laws, regulations, and the provisions of grant agreements or contracts as well as any supplemental requirements imposed by the Grantee. These include grant administrative requirements under 45 CFR Part 92, audit requirements under OMB Circular A-133 (where applicable) and cost principles according to recipient type:
  - Non-Profit Organizations: 2 CFR Part 230;
  - Educational Institutions: 2 CFR Part 220;
  - Commercial Vendors or Subcontractors: 48 CFR Part 31.
- 15. Grantees must ensure that any sub-recipient that expends Federal funds totaling \$500,000 or more during the course of its fiscal year must arrange for a financial audit in compliance with the requirements of OMB Circular A-133.

#### NON-FEDERAL SHARE OF PROGRAM FUNDING

16. For some mandatory grant programs, the grantee is required to provide a portion of program funding, as specified in Federal law.

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- In most instances, all of the non-Federal share of funding for these programs will be appropriated specifically for that purpose by a State legislature or provided through other grantee funding sources;
- Third party in-kind contributions may not be used as the non-Federal share of any program expenditure, unless specifically allowed for that purpose in the Federal statute applicable to that program
- Donated funds may be used as the non-Federal share under the following conditions:
  - a. The donor may specify the activities to be supported by the donation, but may not be a sponsor or operator of the specified activity. Any specified activity must be an allowable expense under all applicable laws, regulations and policies governing these programs;
  - b. The donor may specify the geographic area in which the specified activity is to be provided;

## **FINANCIAL REPORTING**

- 16. Grantees are required to file periodic financial reports either quarterly, semiannually or annually for each program, in accordance with specific program requirements.
- 17. All grantees are requested to file these reports electronically through the ACF On-Line Data Collection (OLDC) system. OLDC requires electronic signatures from the authorized grantee officer or official. (See Action Transmittal OA-ACF-AT-01-05, issued January 24, 2005.) When electronic reports are completed and submitted, no paper submission is required.
- 18. For any grantee the elects to submit paper copies of the required periodic financial report, send a copy with an original signature to the financial office. (See "Important Addresses," below.) When stipulated by specific program requirements, send a second copy of each report to the appropriate Regional Grants Officer.

## **GRANT PAYMENTS**

17. Payments under these grants will be made through the Department of Health and Human Services' Payment Management System (PMS). The State must comply with requirements imposed by the PMS online system. Please direct any questions concerning grant payments to the payment office. (See "Important Addresses," below).

#### **IMPORTANT ADDRESSES**

o Financial Office:

Administration for Children and Families

Office of Grants Management Division of Mandatory Grants

370 L'Enfant Promenade, S.W., 6th Floor East

Washington, D.C. 20447 Fax: (202) 401-5644

o Payment Office:

U.S. Department of Health and Human Services

Division of Payment Management Payment Management System (PMS)

P.O. Box 6021

Rockville, Maryland 20852

Contact:

PMS Help Desk

Phone: (877) 614-5533

Internet site: http://www.dpm.psc.gov

<u>IMPORTANT NOTE:</u> The U.S. Government Accountability Office (GAO) maintains <u>FraudNET</u>, a system for reporting allegations of fraud, waste and abuse under Federal grants and cooperative agreements. Reports are kept confidential; you need not provide your name. Information provided

through the Internet web site is secure and all information is safeguarded against unauthorized disclosure. Report the possible misuse of federal funds, by mail, phone, fax or email. Please provide as much detailed information as possible in your report.

Phone: (800) 424-5454;
Fax: (202) 512-3086;
E-mail: <u>fraudnet@gao.gov</u>

Mail: GAO FraudNET

441 G Street N.W.

Washington, D.C. 20548

# Appendix A Mandatory Grant Programs – Administration for Children and Families

## Administration of Children, Youth and Families

١.	Abstinence Education	(Title V of the Social Security Act)
2.	Adoption Assistance	(Title IV-E of the Social Security Act)
3.	Adoption Incentive Payments	(Title IV-E of the Social Security Act)
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4. Chafee Education and State Vouchers
 5. Chafee Foster Care Independence
 (Title IV-B of the Social Security Act)
 (Title IV-B of the Social Security Act)

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 Child Abuse and Neglect (CAPTA - Child Abuse Prevention and Treatment Act)
 Children's Justice Act (CAPTA - Child Abuse Prevention and Treatment Act)

Children's Justice Act
 Community-Based Family Resource and Support
 Family Violence Prevention and Services
 (CAPTA - Child Abuse Prevention and Treatment Act)
 (CAPTA - Child Abuse Prevention and Treatment Act)

10. Foster Care (Title IV-E of the Social Security Act)

11. Guardianship Assistance
 12. Personal Responsibility Education
 13. Promoting Safe and Stable Families
 14. Guardianship Assistance
 (Title IV-E of the Social Security Act)
 (Title IV-B of the Social Security Act)

13. Promoting Safe and Stable Families (Title IV-B of the Social Security Act)
 14. PSSF Caseworker Visitation (Title IV-B of the Social Security Act)
 15. State Court Improvement – Basic (Title IV-E of the Social Security Act)

16. State Court Improvement - Data (Title IV-E of the Social Security Act)
 17. State Court Improvement - Training (Title IV-E of the Social Security Act)

18. Statewide Domestic Violence Coalition (FVPSA - Family Violence Prevention and Services Act)

19. Stephanie Tubbs Jones Child Welfare Social Services (Title IV-B of the Social Security Act)

## Office of Child Care

20. Child Care Development Fund - Mandatory and Matching

21. Child Care Development Fund - Reprogramming

22. Tribal Construction

## Office of Community Service

- 23. Community Service Block Grant
- 24. Low Income Home Energy Assistance
- 25. Low Income Home Energy Assistance Leveraging
- 26. Low Income Home Energy Assistance Residential Energy Assist Challenge
- 27. Social Services Block Grant

## Office of Child Support Enforcement

28. Child Support Enforcement – States	(Title IV-D of the Social Security Act)
29. Child Support Enforcement – Tribes	(Title IV-D of the Social Security Act)
30. State Access and Visitation	(Title IV-D of the Social Security Act)

## Office of Family Assistance

31. Native Employment Works	(Title IV-A of the Social Security Act)
32. Temporary Assistance for Needy Families - States	(Title IV-A of the Social Security Act)
33. Temporary Assistance for Needy Families - Territories	(Title IV-A of the Social Security Act)
34. Temporary Assistance for Needy Families – Tribes	(Title IV-A of the Social Security Act)
35. Temporary Assistance for Needy Families - Contingency	(Title IV-A of the Social Security Act)

#### Office of Refugee Resettlement

- 36. Refugee Cash and Medical Assistance
- 37. Refugee Social Services
- 38. Refugee Targeted Assistance